

## Message Text

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PAGE 01 OECD P 28979 01 OF 02 091958Z

63/44

ACTION EUR-25

INFO OCT-01 EA-11 NEA-10 IO-14 ISO-00 SSO-00 CCO-00 AGR-20

CEA-02 CIAE-00 COME-00 DODE-00 EB-11 FRB-02 H-03

INR-10 INT-08 L-03 LAB-06 NSAE-00 NSC-10 PA-04 RSC-01

AID-20 CIEP-02 SS-20 STR-08 TAR-02 TRSE-00 USIA-15

PRS-01 SPC-03 OMB-01 DRC-01 /214 W

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R 091704Z NOV 73

FM USMISSION OECD PARIS

TO SECSTATE WASHDC 1066

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

USMISSION EC BRUSSELS UNN

USMISSION NATO

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS UNN

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

AMEMBASSY VIENNA

AMEMBASSY WELLINGTON

USMISSION GENEVA

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PAGE 02 OECD P 28979 01 OF 02 091958Z

UNCLAS SECTION 1 OF 2 OECD PARIS 28979

ECOTO 9

E.O. 11652:N/A

TAGS: EGEN, OECD, OVIP ( CASEY, WILLIAM J.)

SUBJECT: EXECUTIVE COMMITTEE IN SPECIAL SESSION (XCSS) NOV.

8-9: UNDER SECRETARY CASEY'S STATEMENT ON GUIDELINES FOR A  
STUDY BY INDEPENDENT EXPERTSON AGRICULTURE

1. THE FOLLOWING IS TEXT OF UNDER SECRETARY CASEY'S STATEMENT  
ON GUIDELINES FOR A STUDY BY INDEPENDENT EXPERTS ON AGRICULTURE.  
BEGIN TEXT.

MR . CASEY'S STATEMENT ON GUIDELINES FOR A STUDY BY INDEPENDENT  
EXPERTS OF WORLD DEMAND AND SUPPLY CONDITIONS IN THE GRAIN-FEED-  
LIVESTOCK SECTOR AND OF THE EFFECTS OF ALTERNATIVE POLICIES

WHEN WE WERE GATHERED HERE LAST JULY WE SHARED A STATE OF CONCERN,  
EVEN SHOCK, ABOUT THE SHORTAGE OF FEED STOCKS WHICH HAD RESULTED  
IN THE ABRUPT INPOSITION OF EXPORT CONTROLS. WE WERE CONFRONTED  
WITH THE EFFECTS OF BAD CROPS INA NUMBER OF COUNTRIES, OF THE  
DISAPPEARANCE OF PERUVIAN FISH MEAL, OF SPECULATION ON COMMODITIES  
MARKETS AND OF HAVING ENORMOUSLY EXPANDED OUR EXPORTS TO MEET  
THE INCREASED NEEDS OF FOOD DEFICIT COUNTRIES WHICH HAD ARISEN  
FROM THESE DEVELOPMENTS. IN REACTION, MY COUNTRY AND OTHERS  
HAD FELT CALLED ON TO IMPOSE A NUMBER OF CONTROLS ON THE EXPORT  
OF PRODUCTS OF VITAL INTEREST TO THEIR CLOSE TRADING PARTNERS.

ALL OF US FOUND OURSELVES FACING A NEW SET OF PROBLEMS. WE  
FOUND RELATIONSHIPS INVOLVING FOOD EMERGING IN A NEW CONTEXT,  
A VERY DIFFERENT OUTLOOK, ALTOGETHER SOMETHING QUITE DIFFERENT  
THAN THE WORLD FOOD SITUATION AS WE HAD ASSESSED IT AND TALKED  
ABOUT IT AT EARLIER MEETINGS OF THIS COMMITTEE.

IN THIS CIRCUMSTANCE, I BROACHED THE IDEA THAT THIS COMMITTEE  
SHOULD SPONSOR A STUDY CARRIED OUT BY INDEPENDENT EXPERTS IN A  
POSITION TO EVALUATE THE OUTLOOK AND THE POSSIBLE APPROACHES  
TO THE WORLD'S FOOD PROBLEM IN A MANNER DETACHED FROM THE PRESSURES  
AND PRECONCEPTIONS WHICH BESET THOSE OF US ENGAGED IN THE DAY TO  
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PAGE 03 OECD P 28979 01 OF 02 091958Z

DAY FORMULATION AND IMPLEMENTATION OF POLICY.

SUCH A STUDY WOULD NOT CREATE POLICY. NOR WOULD IT BIND ANYBODY.  
NOR WOULD IT HAVE ANY IMPACT ON NEGOTIATIONS EXCEPT TO THE EXTENT  
THAT ANY PARTY MIGHT CHOSE VOLUNTARILY TO BE INFLUENCED BY WHATEVER  
PERSPECTIVE IT PROVIDED.

I UNDERTOOK TO SUBMIT A DOCUMENT ATTEMPTING TO DEFINE, THE

SCOPE OF SUCH A STUDY. I DID SO AND HAVE HAD THE BENEFIT OF COMMENTS AND REACTIONS FROM A NUMBER OF DELEGATIONS. VALUABLE CRITICISMS AND SUGGESTIONS WERE RECEIVED WHICH LED ME TO THE BELIEF THAT THE DELINEATION OF THE STUDY THAT HAD BEEN FORMULATED WAS TOO NARROW. IT FAILED TO SPELL OUT THE ENORMOUS RANGE OF FACTORS WHICH AN EVALUATION OF THE WORLD FOOD OUTLOOK AND METHODS OF DEALING WITH IT WOULD HAVE TO TAKE INTO ACCOUNT. TO PUT THE FOOD PROBLEM IN FULL PERSPECTIVE, IT IS NECESSARY TO DEAL WITH A GREAT MANY DEVELOPMENTS AND POSSIBLE REACTIONS TO THEM -- SUCH AS THE VIRTUAL DISAPPEARANCE OF A FOOD RESERVE REPRESENTED BY STOCKS ACCUMULATED AND BY LAND PREVIOUSLY BEEN TAKEN OUT OF PRODUCTION TO MAINTAIN PRICES -- THE LOW LEVEL TO WHICH FOOD INVENTORIES HAVE DESCENDED -- THE POSSIBLE DESIRABILITY OF CREATING BUFFER STOCKS TO REPLACE THIS RESERVE -- THE IMPACT OF INCREASED PRICES ON DEVELOPING COUNTRIES -- THE SUBSEQUENTLY ANNOUNCED COMMITMENT OF THE WORLD BANK TO A LARGE INVESTMENT AND EDUCATIONAL PROGRAM TO INCREASE THE PRODUCTIVITY OF SMALL FARMERS IN LESS-DEVELOPED COUNTRIES -- THE POSSIBLE NEED TO FIND NEW METHODS OF FOOD AID. FOR THE FUTURE, AGRICULTURAL POLICY SHOULD REFLECT THE DANGER THAT THE SEAS MAY BE FISHED OUT AND WHAT SHOULD BE DONE TO AVERT THIS, THE BROAD IMPACT OF EXPORT RESTRICTIONS AND WHAT COOPERATION CAN DO TO AVOID THEM, THE FEASIBILITY AND VALUE OF SUPPLY GUARANTEES, THE EFFECT IN THIS NEW CONTEXT OF SUBSIDIES AND PROTECTIVE MEASURES TO STIMULATE PRODUCTION AS WELL AS PRICE INCENTIVES AND ACCESS TO MARKETS . SO I AGREE THAT THERE IS A NEED TO BROADEN THE SCOPE AND CONCEPT OF THE STUDY WHICH HAS BEEN PROPOSED, AND.../...CASEY

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PAGE 01 OECD P 28979 02 OF 02 092015Z

44

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PAGE 02 OECD P 28979 02 OF 02 092015Z

UNCLAS SECTION 2 OF 2 OECD PARIS 28979  
ECOTO 9

I WOULD URGE THAT THE SECRETARIAT UNDERTAKE A REFORMULATION OF THE PROJECT. TO BE OF MAXIMUM VALUE THE STUDY SHOULD WEIGH THE IMPACT OF OTHER INFLUENCES AND POLICY INITIATIVES AND NOT CONCENTRATE AS SEVERELY AS OUR PAPER INDICATED ON THE INFLUENCE WHICH TRADE LIBERALIZATION CAN HAVE ON SUPPLY AND THE GRAIN PROBLEM RELATIONSHIP, ALTHOUGH AS ONE OF THE MAJOR AND POSSIBLY MOST SIGNIFICANT OF POLICY INITIATIVES AVAILABLE, THE IMPACT OF TRADE LIBERALIZATION SHOULD RECEIVE FULL ATTENTION.

AS FOR THE UNDERTAKING ITSELF, I SUBMIT THAT IT IS THE KIND OF THING WHICH CAN BEST BE UNDERTAKEN BY THIS COMMITTEE AND WHICH THE PURPOSE OF THIS COMMITTEE CALLS FOR. IT DEALS WITH A BROAD RANGE OF INTER-RELATIONSHIPS. IT IS THE MAJOR PURPOSE OF THE OECD TO PROVIDE THE KIND OF PERSPECTIVE AND THE KIND OF DETACHMENT WHICH IT WOULD BE HOPE THIS STUDY WOULD PROVIDE. I HAVE HEARD CONCERN EXPRESSED THAT SUCH A STUDY WOULD IMPINGE ON NEGOTIATIONS OR SEEK TO AFFECT POLICY. I MUST SAY THAT I HAVE LITTLE PATIENCE WITH THAT CONCERN. THERE IS LITTLE PURPOSE IN THIS COMMITTEE

OR IN THE OECD ITSELF IF POLICY-MAKING-MAKERS ARE NOT READY  
TO CONSIDER NEW VIEWPOINTS, OR TO WEIGH DETACHED RESEARCH,  
OR IF, INDEED, THEY ARE AFRAID OF STUDY OR INDEPENDENT EVALUATIONS.  
IT SHOULD GO WITHOUT SAYING THAT ACCEPTANCE OF THIS STUDY PROPOSAL  
DOES NOT MEAN ACCEPTANCE OF ITS CONCLUSIONS OR OF ANY APPROACH  
TO FOOD PROBLEMS IT MAY STUDY OR EVALUATE. I, THEREFORE,  
WOULD URGE THAT OECD UTILIZE THE METHOD OF SPONSORING A DETACHED  
STUDY BY INDEPENDENT EXPERTS AS WELL AS ANY OTHER METHOD WHICH  
SEEMS APPROPRIATE AND GIVES PROMISE OF BEING EFFECTIVE, TO  
PROVIDE PERSPECTIVE AND EVALUATING APPROACHES TO THE PROBLEMS  
OF WORLD FOOD SUPPLY IN A NEW AND CHANGING AND NOT YET FULLY  
UNDERSTOOD AGRICULTURAL ENVIRONMENT. I WOULD SUGGEST AS A METHOD  
OF MOVING FORWARD THAT THE SECRETARIAT UNDERTAKE TO RE-DEFINE  
THE CONCEPT OF THE STUDY TO REFLECT THE VIEWS THAT DELEGATES  
EXPRESS HERE AND THAT THE COUNCIL OR THIS COMMITTEE AT ITS NEXT  
MEETING AUTHORIZE THE SECRETARY GENERAL TO SELECT THE EXPERTS  
AND PUT THEM TO WORK.END TEXT.CASEY

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## Message Attributes

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